



# **BUSINESS PAPER**

**Ordinary Council Meeting**

**20 November 2018**

## **ETHICAL DECISION MAKING & CONFLICT OF INTEREST**

*A Guiding Checklist for Councillors, Officers & Community Committees*

### **ETHICAL DECISION MAKING**

- Is the decision or conduct legal?
- Is it consistent with Government policy, Council's objectives and Code of Conduct?
- What will the outcome be for you, your colleagues, the Council, anyone else?
- Does it raise a conflict of Interest?
- Could your possible conflict of interest lead to private gain or loss at public expense?
- Can the decision be justified in terms of public interest?
- Would it withstand public scrutiny?

### **CONFLICT OF INTEREST**

A Conflict of Interest is a clash between private interests and public duty. There are two types of conflict: Pecuniary – regulated by the Local Government Act and Department of Local Government and, Non-pecuniary – regulated by Codes of Conduct, ICAC, Ombudsman, Department of Local Government (advice only).

### **THE TEST FOR CONFLICT OF INTEREST**

- Is it likely I could be influenced by personal interest in carrying out my public duty?
- Would a fair and reasonable person believe I could be so influenced?
- Conflict of interest is closely tied to the layperson's definition of "corruption" – using public office for private gain.
- Important to consider public perceptions of whether you have a conflict of interest.

### **IDENTIFYING PROBLEMS**

- 1 Do I have private interest affected by a matter I am officially involved in?
- 2 Is my official role one of influence or perceived influence over the matter?
- 3 Do my private interests conflict with my official role?

Whilst seeking advice is generally useful, the ultimate decision rests with the person concerned.

### **AGENCY ADVICE**

Officers of the following agencies are available during Office Hours to discuss the obligations placed on Councillors, Officers and Community Committee members by various pieces of legislation, regulation and codes.

<b><u>Contact</u></b>	<b><u>Phone</u></b>	<b><u>Email</u></b>
Narrandera Shire Council	02-6959 5510	<a href="mailto:council@narrandera.nsw.gov.au">council@narrandera.nsw.gov.au</a>
ICAC	02-8281 5999	<a href="mailto:icac@icac.nsw.gov.au">icac@icac.nsw.gov.au</a>
Toll Free	1800 463 909	
Department of Local Government	02-4428 4100	<a href="mailto:olg@olg.nsw.gov.au">olg@olg.nsw.gov.au</a>
NSW Ombudsman	02-8286 1000	<a href="mailto:nswombo@ombo.nsw.gov.au">nswombo@ombo.nsw.gov.au</a>
Toll Free	1800 451 524	

## COMMUNITY STRATEGIC PLAN

# Themes

### Agenda Section 16 ~ Our Community

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- 1.1 To live in a healthy community and one that demonstrates a positive attitude
- 1.2 To advocate for quality educational and cultural opportunities
- 1.3 To live in an inclusive and tolerant community
- 1.4 To feel connected and safe

### Agenda Section 17 ~ Our Environment

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- 2.1 To value, care for and protect our natural environment
- 2.2 To effectively manage and beautify our public spaces
- 2.3 To live in a community where there are sustainable practices

### Agenda Section 18 ~ Our Economy

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- 3.1 To encourage new business and industry that can be sustained
- 3.2 To support local business and industry to grow and prosper
- 3.3 To strongly promote our Shire and to improve its attractiveness
- 3.4 To grow our population

### Agenda Section 19 ~ Our Infrastructure

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- 4.1 To have an improved and adequately maintained road network
- 4.2 To improve, maintain and value-add to our public and recreational infrastructure
- 4.3 To improve and enhance our water and sewer networks
- 4.4 To have a say when planning for new facilities or refurbishing existing facilities

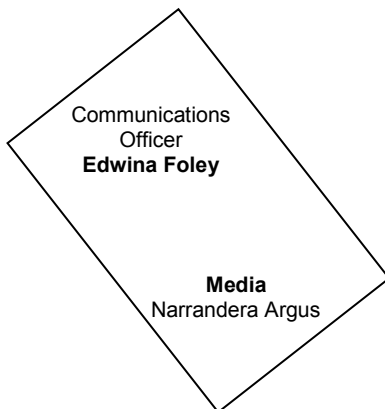
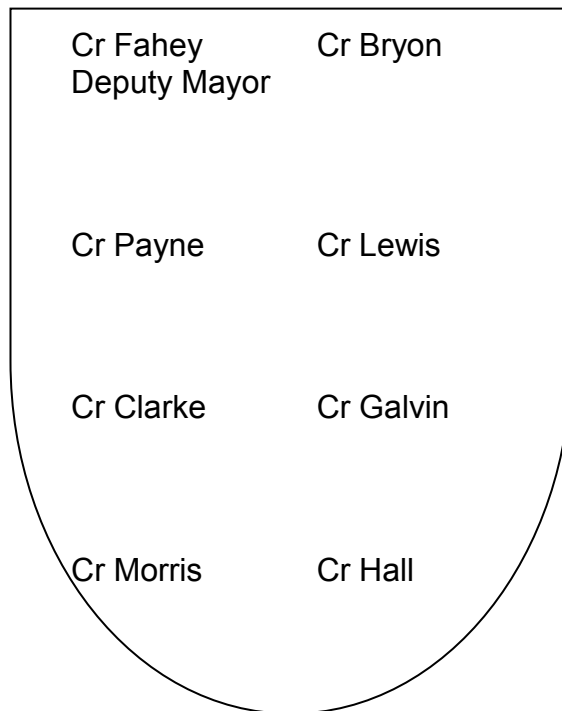
### Agenda Section 20 ~ Our Civic Leadership

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- 5.1 To have a Council that demonstrates effective management consistently
- 5.2 To have a progressive Council that communicates and engages well with all of the community and is a role model for inclusivity
- 5.3 To have a community and a Council that works collaboratively with harmony, respect and understanding

# SEATING

General Manager <b>George Cowan</b>	<b>MAYOR</b> <b>Cr</b> <b>Kschenka</b>	Deputy General Manager Infrastructure <b>Julian Geddes</b>	Deputy General Manager Corporate & Community <b>Martin Hiscox</b>
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## PUBLIC QUESTION TIME

A question time is provided for by Council for the purpose of allowing members of the public to express concerns, in writing, on issues relevant to Council's powers and functions.

Notice of questions to be raised are required to be submitted in writing, addressed to the Chief Executive Officer, and received by Council no later than the Friday fortnight (11 days) preceding the meeting date.

A 30 Minute Public Question time is allowed for at the commencement of the Council meeting if further clarification is required only on those written questions received.

Questions and Responses are screened for viewing. A limit of 3 minutes per address applies. In the event that there is no questions from the public, Council will commence the meeting in accordance with the agenda.

Persons are advised that under the Local Government Act, 1993 and Regulations a person may NOT tape record the proceeding of a meeting of a Council, Committee or Workshop without the authority of the Council.

“Tape record” includes a video camera and electronic device capable of recording speech. Mobile phones are to be switched off so as not to disrupt the meeting.

**Notice is hereby given that the Ordinary Meeting of the Narrandera  
Shire Council will be held in the Council Chambers on:  
Tuesday 20 November 2018 at 2pm**

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	Nil	



- 1 ACKNOWLEDGEMENT OF COUNTRY**
- 2 HOUSE KEEPING**
- 3 DISCLOSURE OF POLITICAL DONATIONS**
- 4 PRESENT**
- 5 APOLOGIES**
- 6 DECLARATIONS OF INTEREST**
- 7 PUBLIC QUESTION TIME**

No Public Question Time

**8 PRESENTATIONS BY THE PUBLIC****8.1 MLHD SERVICES****Document ID: 390377****Author: Personal Assistant to General Manager and Mayor****Authoriser: General Manager****Theme: Our Community****Attachments: Nil****DISCUSSION**

Murrumbidgee Local Health District Cluster Manager Craig McColm and Acting Facility Manager Merran Bolton joined Council for discussion on the delivery of health services and nursing numbers in Narrandera.

From Resolution 18/197 - Notice of Motion 18 Sep 2018

**RECOMMENDATION**

Murrumbidgee Local Health District Cluster Manager Craig McColm and Acting Facility Manager Merran Bolton joined Council for discussion on the delivery of health services and nursing numbers in Narrandera.

**9 PRESENTATIONS BY STAFF AND CONTRACTORS**

**9.1 AUDITOR'S REPORT ON NARRANDERA SHIRE COUNCIL 2017/2018 ANNUAL FINANCIAL STATEMENTS**

**Document ID: 393982**

**Author: Personal Assistant to General Manager and Mayor**

**Authoriser: General Manager**

**Theme: Statutory and Compulsory Reporting – Financial / Audit**

**Attachments: Nil**

**PRESENTATION**

Mr Brad Bohun from Council's External Auditor Crowe Horwath; gave a presentation to Council covering Narrandera Shire Council's 2017/2018 Annual Financial Statements Auditor's Report.

**10 CONFIRMATION OF MINUTES**

Ordinary Council Meeting - 16 October 2018



# **MINUTES**

**Ordinary Council Meeting**

**16 October 2018**

**MINUTES OF NARRANDERA SHIRE COUNCIL  
ORDINARY COUNCIL MEETING  
HELD AT THE COUNCIL CHAMBERS  
ON TUESDAY, 16 OCTOBER 2018 AT 2PM**

The Mayor declared the meeting opened at **2.05pm** and welcomed the Councillors, Staff, Media and Members of the Gallery.

**1 ACKNOWLEDGEMENT OF COUNTRY**

*I would like to acknowledge the Wiradjuri people who are the Traditional Custodians of the Land. I would also like to pay respect to their people both past and present and extend that respect to other Aboriginal Australians who are present*

**2 HOUSE KEEPING**

*Advice provided of Council's Work, Health and Safety (WHS) Evacuation Plan and location of the Amenities.*

**3 DISCLOSURE OF POLITICAL DONATIONS**

Advice provided to those present, of the legislative requirement for Disclosure of Political Donations:

*The Environmental Planning and Assessment Act 1979, Section 147 requires a person submitting planning applications or submissions regarding a planning application, to disclose any reportable political donation and/or gifts to any local Councillor or employee of Council. Reportable political donations include those of, or above, \$1,000. The Disclosure Statement forms are available on Councils website or from the Customer Service Centre and must be lodged in accordance with the Act.*

*There were no Disclosure of Political Donations received by the Chairperson.*

**4 PRESENT**

Cr Neville Kschenka, Cr David Fahey, Cr Narelle Payne, Cr Kevin Morris, Cr Tracey Lewis, Cr Wesley Hall, Cr Tammy Galvin, Cr Barbara Bryon, Cr Jenny Clarke

**In Attendance**

Julian Geddes (Deputy General Manager Infrastructure), Martin Hiscox (Deputy General Manager Corporate & Community), George Cowan (General Manager), Edwina Foley (CO) and Vicki Maher (Minute Taker)

**5 APOLOGIES**

Nil

**6 DECLARATIONS OF INTEREST**

Cr Barbara Bryon declared a Non Significant Non Pecuniary Interest in item 18.1 Request by JOB Committee for Financial Assistance under the Local Government Act as *Am a previous chair of the comm when it was 355. Am not a comm member now* and will remain and take part in discussion and voting.

Cr Neville Kschenka declared a Pecuniary Interest in item 18.1 Request by JOB Committee for Financial Assistance under the Local Government Act as *My business has a sponsor for many years and family members often provide services* and will leave the meeting during discussion and voting on the matter.

**7 PUBLIC QUESTION TIME**

Nil

**8 PRESENTATIONS BY THE PUBLIC**

Nil

**SUSPENSION OF STANDING ORDERS****RESOLUTION 18/218**

Moved: Cr Narelle Payne

Seconded: Cr Jenny Clarke

A motion was moved that Council suspend standing orders.

**CARRIED**

**9 PRESENTATIONS BY STAFF AND CONTRACTORS****9.1 PRESENTATION - WHOLE LIFE OF SEAL PROJECT****RECOMMENDATION**

Council's Manager of Works; Mr Krishna Shrestha gave a presentation on Whole of Life Seal Project for Narrandera Shire Council's road network.

**RESUMPTION OF STANDING ORDERS**

**RESOLUTION 18/219**

Moved: Cr Narelle Payne

Seconded: Cr Tammy Galvin

A motion was moved that Council resume standing orders.

**CARRIED**

*Item has been considered at another section.*

**10 CONFIRMATION OF MINUTES**

**RESOLUTION 18/220**

Moved: Cr David Fahey

Seconded: Cr Narelle Payne

That the minutes of the Ordinary Council Meeting held on 18 September 2018 be confirmed.

**CARRIED**

**11 MAYORAL REPORT**

**11.1 MAYORAL MONTHLY REPORT OCTOBER 2018**

**MOTION**

Moved: Cr Neville Kschenka

Seconded: Cr Narelle Payne

That Council receive and note the Mayoral Monthly Report for October 2018 and noting that Cr Fahey was at the Parkside Cottage Museum Committee meeting on 19 September 2018.

**12 NOTICES OF RESCISSION**

Nil

**13 NOTICES OF MOTION**

Nil



**14 COUNCILLOR REPORTS**

Nil

**15 COMMITTEE REPORTS****15.1 MINUTES - NARRANDERA FLOODPLAIN RISK MANAGEMENT COMMITTEE - 13 SEPTEMBER 2018****RESOLUTION 18/221**

Moved: Cr Tracey Lewis

Seconded: Cr Tammy Galvin

That Council

1. Received and note the Minutes of the Narrandera Floodplain Risk Management Committee held on Thursday 13 September 2018.

**CARRIED****15.2 MINUTES - PARKSIDE COTTAGE MUSEUM COMMITTEE - 19 SEPTEMBER 2018****RESOLUTION 18/222**

Moved: Cr Barbara Bryon

Seconded: Cr Narelle Payne

That Council:

1. Receive and note the Minutes of the Parkside Cottage Museum Committee held on Wednesday 19 September 2018.
2. That the existing Caretaker contract be ceased and the incorporated body dissolved before Council proceeds with the 355 Committee.

**CARRIED****15.3 MINUTES - ECONOMIC TASKFORCE COMMITTEE - 8 OCTOBER 2018****RESOLUTION 18/223**

Moved: Cr Narelle Payne

Seconded: Cr Kevin Morris

1. That the Minutes of the Economic Taskforce Committee held on Monday 8 October 2018 be received and noted.
2. That the General Manager pursue a possible council for an Alliance Council.

**CARRIED**

**16 OUR COMMUNITY****16.1 DROUGHT ASSISTANCE INITIATIVE****RESOLUTION 18/224**

Moved: Cr Narelle Payne

Seconded: Cr David Fahey

That Council receive and note the information.

**CARRIED**

**17 OUR ENVIRONMENT**

Nil

At 3pm, Mayor; Cr Neville Kschenka, after earlier declaring an Interest in Item 18.1, vacated the Chambers during discussions and voting on the matter. Deputy Mayor Cr David Fahey assumed the Mayoral Chair.

**18 OUR ECONOMY****18.1 REQUEST FOR ASSISTANCE - NARRANDERA JOHN O'BRIEN BUSH FESTIVAL 2019****RESOLUTION 18/225**

Moved: Cr Wesley Hall

Seconded: Cr Tracey Lewis

That Council:

1. Approve in-kind and financial assistance from Council for the 2019 Narrandera John O'Brien Bush Festival to the value of \$5,000. This approval would be through a written agreement and funds would be used to assist with the delivery of the 2019 festival.
2. Approve the donation to Narrandera CRC (\$300) and Glen Warren (\$150) for their contribution to the 2018 Narrandera John O'Brien Bush Festival.

**CARRIED**

At 3:07 pm, Mayor; Cr Neville Kschenka returned to the meeting and resumed his position in the Mayoral Chair.

## 18.2 DEVELOPMENT OF NARRANDERA TOWN ENTRY SIGNS

### MOTION

Moved: Cr Tracey Lewis

Seconded: Cr Narelle Payne

That Council consult with the community for a design for town entry signs for Narrandera.

### LOST

### RESOLUTION 18/226

Moved: Cr Tracey Lewis

Seconded: Cr Narelle Payne

That Council:

1. In reference to previous study undertaken, determines wording, design and locations for the entry signs and then engages and briefs an appropriately qualified graphic design specialist to design content and structure for a 'sign family' in keeping with the principle of Narrandera and villages having a sign hierarchy in accordance with the principle of sign hierarchy adopted by Council at its 14 December 2016 meeting.
2. Determines designs at the next Councillors Briefing Session set for 20 November 2018.

**CARRIED**

## SUSPENSION OF STANDING ORDERS

### RESOLUTION 18/227

Moved: Cr David Fahey

Seconded: Cr Barbara Bryon

A motion was moved that Council suspend standing orders.

**CARRIED**

## 9.2 PRESENTATION - BIKE WEEK

### PRESENTATION

The Mayor and competition sponsor Peter Eurell, presented certificates and prizes to the winners of the 2018 Bike Week Colouring Competition. There were two winners in each of Infants and Primary sections.

Infants; Imogen Wooden, Charlotte Davis. Primary; Lilah Simpson, Brooklyn Lezius.

**RESUMPTION OF STANDING ORDERS**

**RESOLUTION 18/228**

Moved: Cr David Fahey

Seconded: Cr Narelle Payne

A motion was moved that Council resume standing orders.

**CARRIED**

**18.3 RED HILL INDUSTRIAL ESTATE SIGN**

**RESOLUTION 18/229**

Moved: Cr Tracey Lewis

Seconded: Cr Narelle Payne

That Council endorse:

1. Option 2 with the inclusion of working; Serviced Land from \$8 Sq./m, and increase the font size on wording Redhill Industrial Estate.
2. Final design in red and blue to come back to Councils November meeting.

**CARRIED**

**19 OUR INFRASTRUCTURE**

Nil

**20 OUR CIVIC LEADERSHIP**

**20.1 LOCAL GOVERNMENT ACT, 1993 - DECLARATIONS OF PECUNIARY INTEREST**

**RESOLUTION 18/230**

Moved: Cr David Fahey

Seconded: Cr Kevin Morris

That Council:

1. Note the Disclosure Returns of Councillors and Designated Persons for the 2017-2018 reporting period in accordance with the requirements of Sections 449 and 450A of the Local Government Act, 1993.

**CARRIED**

**20.2 LOCAL GOVERNMENT NSW - REQUEST FOR FINANCIAL ASSISTANCE****MOTION**

Moved: Cr Wesley Hall

Seconded: Cr Jenny Clarke

That Council:

1. Endorse the request by Local Government NSW for financial assistance in the amount of \$1,713.92 to partly fund an appeal to the Land and Environment Court.

**LOST**

Councillors Hall, Clarke, Lewis and Galvin requested the vote be recorded as Against the motion.

**Minute number 18/231 not used**

**20.3 CLASSIFICATION OF COUNCIL MANAGED CROWN LAND AS OPERATIONAL LAND****RESOLUTION 18/232**

Moved: Cr David Fahey

Seconded: Cr Barbara Bryon

That Council:

1. Seek written Ministerial consent to manage the following identified Crown land reserves as operational land under the Local Government Act, 1993:
  - (a) R43759 – Barellan Cemetery
  - (b) R50209 – Former Narrandera night soil depot
  - (c) R50219 – Former Barellan night soil depot but current landfill site
  - (d) R57858 – Former Grong Grong night soil depot and former landfill site
  - (e) R63082 – Former Narrandera night soil depot
  - (f) R68338 – Trigonometrical purposes at Narrandera
  - (g) R68339 – Water supply at Narrandera
  - (h) R68340 – Water supply at Narrandera
  - (i) Part R81121 – Lake Talbot Reserve at Narrandera (Lot 1 DP 1063639 – Lake Talbot Tourist Park, Lot 7315 DP 1159952 – road reserve also Lot 117 DP 751719 and Part Lot 7311 DP 1159952 being previously or currently held under lease or licence for quarry site and concrete batching plant)
  - (j) R84170 – Narrandera Cemetery
  - (k) R90845 – Former Narrandera landfill site
  - (l) R1001112 – Narrandera Cemetery

(m) R1017088 – Grong Grong Cemetery

**CARRIED**

## **20.4 INITIAL CATEGORISATION OF COUNCIL MANAGED CROWN LAND**

### **RESOLUTION 18/233**

Moved: Cr Wesley Hall

Seconded: Cr Jenny Clarke

That Council

1. seek written Ministerial approval to manage the following identified Crown land reserves as community land under the Local Government Act, 1993 and that the Crown land reserves be categorised as recommended:
  - (a) R93082 – Japonica Place Park – proposed categorisation as a Park
  - (b) R150003 – Yapunyah Street carpark/street stall – proposed categorisation as General Community Use
  - (c) R159002 – land located north of Old Wagga Road – proposed categorisation as General Community Use/Natural Area – Bushland
  - (d) R43815 – historic Cemetery at Narrandera – proposed categorisation as Area of Cultural Significance
  - (e) R29405 – historic Cemetery at Grong Grong - proposed categorisation as Area of Cultural Significance
  - (f) R83135 – Cemetery at Colinroobie - proposed categorisation as Area of Cultural Significance
  - (g) R86872 – lands surrounding Barellan – proposed categorisation as General Community Use/Natural Area – Bushland
  - (h) R45736 – Kamarah Sportsground – proposed categorisation as Sportsground
  - (i) R53407 – land adjacent to Centenary Road - proposed categorisation as General Community Use
  - (j) R559010 – Grong Grong Sportsground - proposed categorisation as Sportsground
  - (k) R57075 – Brewery Flat Reserve - proposed categorisation as General Community Use
  - (l) R63625 – Henry Mathieson Oval - proposed categorisation as Sportsground
  - (m) R68356 – land surrounding Narrandera water reservoirs – proposed categorisation as a Park
  - (n) Part R81121 – Lake Talbot Reserve at Narrandera – proposed categorisation of Lot 7310 Part Lot 7311 Lot 7312 and 7314 DP 1159952 as General Community Use/Natural Area – Bushland
  - (o) R87306 – land located adjacent to Kolkilbertoo Road – proposed categorisation as General Community Use

- (p) R88222 – viewing platform adjacent to Murrumbidgee River – proposed categorisation as General Community Use
- (q) R57874 – Evonne Goolagong Park - proposed categorisation as a Park
- (r) R43283 – land at the southern end of Grong Grong River Road - proposed categorisation as General Community Use
- (s) R78318 – land adjacent to Sandy Creek Road at Barellan - proposed categorisation as General Community Use
- (t) R91721 – Narrandera Flora and Fauna Reserve - proposed categorisation as General Community Use/Natural Area – Bushland
- (u) R65578 – land adjacent to Murrumbidgee River - proposed categorisation as General Community Use.

**CARRIED**

## **20.5 DECEMBER 2018 AND JANUARY 2019 COUNCIL MEETINGS**

### **RESOLUTION 18/234**

Moved: Cr Narelle Payne

Seconded: Cr Jenny Clarke

That Council:

1. Endorse the change of date of the December 2018 Ordinary Council meeting to Wednesday 12 December 2018.
2. Not hold an Ordinary Council meeting in January 2019.
3. Allow for the Mayor to call an Extraordinary meeting should he consider that necessary.

**CARRIED**

**21 STATUTORY AND COMPULSORY REPORTING – DEVELOPMENT SERVICES REPORTS**

**21.1 AUGUST DEVELOPMENT SERVICES ACTIVITIES**

**RESOLUTION 18/235**

Moved: Cr Narelle Payne

Seconded: Cr Wesley Hall

That Council

1. receive and note the Development Services Activities Report for September 2018.

**CARRIED**

**22 STATUTORY AND COMPULSORY REPORTING – FINANCIAL / AUDIT REPORTS**

**22.1 SEPTEMBER STATEMENT OF INVESTMENTS**

**RESOLUTION 18/236**

Moved: Cr David Fahey

Seconded: Cr Narelle Payne

That Council

1. Receive and note the information contained in the Statement of Investments report as at 30 September 2018.

**CARRIED**

**22.2 SEPTEMBER STATEMENT OF BANK BALANCES**

**RESOLUTION 18/237**

Moved: Cr Wesley Hall

Seconded: Cr Narelle Payne

That Council

1. Receive and note the information contained in the Statement of Bank Balances report as at 30 September 2018

**CARRIED**



**22.3 SEPTEMBER INCOME STATEMENT**

**RESOLUTION 18/238**

Moved: Cr Narelle Payne  
 Seconded: Cr Tracey Lewis

That Council

1. Receive and note the information contained in the Income Statement report for the period ending 30 September 2018.

**CARRIED**

**22.4 SEPTEMBER CAPITAL WORKS PROGRAM**

**RESOLUTION 18/239**

Moved: Cr Kevin Morris  
 Seconded: Cr Narelle Payne

That Council

1. Receive and note the information contained in the Capital Works report as at 30 September 2018.

**CARRIED**

**22.5 SEPTEMBER STATEMENT OF RATES AND RECEIPTS**

**RESOLUTION 18/240**

Moved: Cr Narelle Payne  
 Seconded: Cr David Fahey

That Council:

1. Receive and note the information contained in the Statement of Rates and Receipts report as at 30 September 2018.

**CARRIED**

**23 STATUTORY AND COMPULSORY REPORTING – OTHER REPORTS**

Nil

**24 CONFIDENTIAL BUSINESS PAPER REPORTS****RESOLUTION 18/241**

Moved: Cr Barbara Bryon  
Seconded: Cr Narelle Payne

That Council considers the confidential report(s) listed below in a meeting closed to the public in accordance with Section 10A(2) of the *Local Government Act 1993*:

**24.1 Economic Development Strategy - October Updates**

This matter is considered to be confidential under Section 10A(2) - di, dii and diii of the Local Government Act, and the Council is satisfied that discussion of this matter in an open meeting would, on balance, be contrary to the public interest as it deals with commercial information of a confidential nature that would, if disclosed prejudice the commercial position of the person who supplied it, information that would, if disclosed, confer a commercial advantage on a competitor of the council and information that would, if disclosed, reveal a trade secret.

**CARRIED****24.1 ECONOMIC DEVELOPMENT STRATEGY - OCTOBER UPDATES****RESOLUTION 18/242**

Moved: Cr Wesley Hall  
Seconded: Cr Jenny Clarke

That Council receive and note the Economic Development Strategy 2018 (confidential version) containing updates following the Economic Taskforce Committee meeting held 8 October 2018.

**CARRIED****RESOLUTION 18/243**

Moved: Cr Wesley Hall  
Seconded: Cr Narelle Payne

That Council moves out of Closed Council into Open Council.

**CARRIED**

*Item has been considered at another section.*

**The Meeting closed at 5pm.**

**The minutes of this meeting were confirmed at the Ordinary Council Meeting held on 20 November 2018.**

.....  
**GENERAL MANAGER**

.....  
**CHAIRPERSON**

UNCONFIRMED

**11 MAYORAL REPORT****11.1 MAYORAL MONTHLY REPORT NOVEMBER 2018**

**Document ID:** 388751  
**Author:** Mayor  
**Theme:** Our Civic Leadership  
**Attachments:** Nil

**RECOMMENDATION**

That Council receive and note the Mayoral Monthly Report for November 2018.

**BACKGROUND**

Since submitting my last Mayor's Report that was presented to the Ordinary Council meeting of 16 October 2018, I have had the privilege to attend the following on behalf of our Council:-

**Meetings with General Manager**

Attended regular Monday, and unscheduled, meetings with the General Manager George Cowan to discuss various matters. Deputy Mayor attends the Monday meeting prior to the monthly Council Meeting.

**Media Interviews**

I have had numerous media interviews with Prime7, Win News, ABC Radio and Flow FM throughout the past month covering recent topics of interest and/or concern.

**OCTOBER 2018****Thursday 11**

Along with fellow committee members I attended the Lake Talbot Environs Advisory Committee meeting. Minutes of this meeting are further provided to Council.

**Tuesday 16**

Chaired the monthly Councillors Briefing Session and Ordinary Meeting. Minutes of the Ordinary Meeting are further submitted to Council.

**Thursday 21 - 23**

Together with Deputy Mayor Councillor Fahey, Councillor Payne and General Manager George Cowan, I attended the 2018 Annual LGNSW Conference held at the Albury Entertainment Centre. Premier Gladys Berjiklian, Minister for Local Government; Gabrielle Upton, Shadow Minister for Local Government; Peter Primrose, Federal Minister for Local Government, and Federal Shadow Minister for Local Government Stephen Jones were in attendance and addressed the conference. There were workshops and sessions on smart cities and associate innovation, ideas, technology, data and research, trade exhibitions inter alia. Council had submitted three Motions and they were all carried. I did speak in opposition on one of the motions listed; Government regulation of Poker Machines with Local Councils to have greater responsibility. This motion was lost.

**Thursday 25**

Together with General Manager George Cowan, I enjoyed another segment on the local Community Radio, 91.1 Spirit FM, where listeners are advised the on outcomes of agenda items

from the monthly Council meeting as well as providing any updates on current projects. Positive comments continue to be received regarding this segment that continues to be held on a monthly basis at 8:30am, the Thursday following the monthly Council meeting.

### Thursday 25

The Economic Development Manager Peter Dale, Councillor Lewis, General Manager George Cowan and I attended the Narrandera Connected Small Business Month event hosted by Narrandera Shire Council. The event was designed to promote the opportunities that the Narrandera TAFE Connected Learning Centre could offer small businesses in Narrandera. Presentations by Heidi Hutchins local proprietor Hutchins Bros Steel and Carmel Meznicar-Manager Council Engagement Easy to do Business Program Service NSW were very informative and enjoyable. Well done to Peter for hosting a successful event.

### Wednesday 31

Along with the Narrandera Shire Council staff, I attended the Staff Breakfast and had the privilege of presenting service awards to a number of long serving employees. This event provided an opportunity for important camaraderie among the staff from the various departments.

## NOVEMBER 2018

### Monday 5

I had a meeting with a shire resident with discussion on inland rail.

### Tuesday 6

I attended the Narrandera Show Society meeting. The committee are very hopeful of holding the Narrandera Show again this September. I would encourage potential exhibitors and the public to support this important event.

### Thursday 8

The announcement of \$1.6 million in funding for Narrandera Shire Stronger Country Communities projects was made by Member for Cootamundra Steph Cooke. Along with fellow Councillors and the General Manger, I attended the two locations where these announcements were made; Lake Talbot Swimming Complex and at the Barellan Aged Care Centre. This will fund nine projects, plus an additional part-funding grant, secured through Narrandera Shire Council.



### Friday 9

Along with residents of Teloca House, I attended the Remembrance Day service held at Teloca House. It was an honour to be part of the service and have the opportunity to lay a wreath to remember the sacrifice made by those fallen.

**Sunday 11**

Along with the General Manager I attended the Narrandera Remembrance Day Ceremony, marking the 100th anniversary of the Armistice which ended the First World War (1914–18). I was privileged to be a part of the ceremony and lay a wreath to honour those fallen.



**Monday 12**

Attended a meeting of the proposed Narrandera Chamber of Commerce that was held at the Bowling Club. I then attended the monthly meeting of the Narrandera Business Group.

\*\*\*\*\*

I extend my gratitude and thanks to those Councillors who have attended various meetings throughout the past month, either on my behalf, or as elected committee members.

\*\*\*\*\*

*Until next time, Mayor Kschenka*

**RECOMMENDATION**

That Council receive and note the Mayoral Monthly Report for November 2018.

**12 NOTICES OF RESCISSION**

Nil

**13 NOTICES OF MOTION****13.1 NOTICE OF MOTION - NARRANDERA-TOCUMWAL RAIL PROJECT REPRESENTATIVE**

**Document ID:** 392485  
**Author:** Cr Wesley Hall  
**Theme:** Our Infrastructure  
**Attachments:** Nil

I, Councillor Wesley Hall, hereby submit the following Notice of Motion to the Narrandera Shire Council's Ordinary Meeting of Council be held on 20 November 2018.

**MOTION**

That Council:

1. Send it's Narrandera-Tocumwal Rail Project Representative, Cr Wesley Hall, to Sydney to meet with NSW Deputy Premier John Barilaro and Minister for Roads, Maritime and Freight Melinda Pavey to request that the completed Lycopodium Fixing Country Rail Study be released to the public immediately.

**BACKGROUND**

On 9th October 2017, to great fanfare, Ministers Barilaro and Pavey travelled to Narrandera to announce \$500,000 taxpayer funding towards a complete study of the Tocumwal to Narrandera rail line that has been closed for a number of years. Minister Pavey stated "This is a really important part of the Freight network and growing in importance. It's a very exciting agricultural area. We need to be able to drive these costs of production down." Minister Pavey further stated "Investment in Rail would be vital for Australian agriculture. We need State and Federal Governments and farmers to contribute."

Subsequent to this announcement, Lycopodium were appointed in May 2018 to complete the study and Narrandera Shire Council has made the major contribution in the compilation of this report. Our council, throughout the process, has stressed to both Lycopodium and Transport NSW that there is a strong appetite from both the private sector, the Victorian Government and the Federal Government to progress this project and they will want to analyse the report on completion.. On 28th August, the final Lycopodium report was presented to Council and to our complete surprise and disbelief, the State Government had deemed the document CONFIDENTIAL and not to be released to either the Private Sector or Government. We find this position totally unacceptable and a waste of taxpayer funds if it is to indefinitely sit within the confines of Transport NSW. By not releasing the report, the NSW Government is also acting against the spirit of cooperation which our Council identified in our original Expression of Interest Form (Fixing Country Rail Round). I have read the report and with the exception of 3 pages which I would classify as market sensitive, the remainder of the report is not confidential at all. I have identified major weaknesses in the contents of the report and in the spirit of public accountability; the full report must be made freely available so as to be subject to independent scrutiny



**RELEVANCE TO COMMUNITY STRATEGIC PLAN AND OTHER STRATEGIES / MASTERPLANS / STUDIES**

**Theme**

Our Civic Leadership

**Strategy**

3.1 - To encourage new business and industry that can be sustained also support local business and industry to grow and prosper

**Action**

3.1.1 - Continued delivery of actions contained within the Economic Development Strategy

**RECOMMENDATION**

That Council:

1. Send it's Narrandera-Tocumwal Rail Project Representative, Cr Wesley Hall, to Sydney to meet with NSW Deputy Premier John Barilaro and Minister for Roads, Maritime and Freight Melinda Pavey to request that the completed Lycopodium Fixing Country Rail Study be released to the public immediately.

**13.2 NOTICE OF MOTION - ROD RUN TIME TRIAL STRIP**

**Document ID:** 393546  
**Author:** Cr Tammy Galvin  
**Theme:** Our Community  
**Attachments:** Nil

I, Councillor Tammy Galvin, hereby submit the following Notice of Motion to the Narrandera Shire Council's Ordinary Meeting of Council be held on 20 November 2018.

**MOTION**

That Council:

1. Support the Easter Hot Rod Runners by allocating, and blocking off the strip of road between Henry Mathieson Oval Narrandera High School and the Narrandera Showground on the Old Wagga Road as a 'Time Trial Strip' on given time slots on a day(s) during the Easter Rod Run from 2019 onwards.
2. Advertise this feature of the Rod Run in all forms of applicable NSC media and at the future Summer NATS.

**BACKGROUND**

Support the Easter Hot Rod Runners by the inclusion of time trial strip for Easter Hot Rod runners and other motorist events between Henry Mathieson Oval, Narrandera High School and Narrandera Showgrounds on Old Wagga Road.

This type of event was held in the past and was well attended by contestants and onlookers alike.

It has been raised by local and non-local car enthusiasts and participants of the Narrandera Rod Run that an additional event is created/developed specific for the Rod Runners to make the time more enjoyable for them. An event, such as a Time Trial Strip, has been suggested and discussed with President of the Rod Run, Steve Alldrick, and other Rod Runners and motor enthusiasts.

Historically, from 1972 and through the remainder of the '70' and 1980's at various times and for various car related gatherings in town, a 'Time Trial Strip' was used on Elizabeth Street- from what is now the stadium corner and running up hill towards Riverine Street and also along Old Wagga Road, again starting at the current Sports Stadium corner and running east along the bottom of Narrandera High school.

Rod Runners and car enthusiasts take pride in displaying their vehicles and drive them safely. A number of them are happy to put them to the test and to show others how they handle, but places this can be done in a safe controlled area are extremely limited.

A 'Time Trial Strip' could also include other events such as:

100m or 200m dash (a timed drive over said distances)

a GoTo Whoa (starting at one point then driving a set distance and stopping at a designated marked point),

Slalom (driving around obstacles such as witches hats),

Power Skid (spinning of tires for as long as possible without using brakes), and various other timed trials.

Each year, many car clubs come to Narrandera to spend a night, an afternoon or just passing through. If there are attractions such as a Time Trial Strip they could utilise for the above mentioned events, it will entice a lot more clubs to our town, extending their stay. After all, many people have come for a day and yet stayed a lifetime. The Time Trial Strip could be used by local cars clubs- perhaps even be developed into a secured event for younger drivers and judged by our local Police team? We always hear younger people say 'There is nothing to do for us'.

### **Proposal of Time Trial Strip Location**

a) It is proposed that the road running along the eastern side of the high school (Showground Road) beginning at the top of Henry Mathieson Oval and running south until Old Wagga Road be the first suggestion for the Time Trial Strip. This section of road is usually quiet, especially during school holidays and Easter time, limiting disruption to local flow of traffic. Parking for spectators could be along the southern end of the high school, northern side of the showground, and possibly in the showground itself. There would be plenty of space for braking and slowing down of vehicles along this stretch of road if needed.

Armco railing, ideally would need to be put in place for spectator safety.

b) If this suggested location is not feasible, then a second option for staging such events could be the section of Old Wagga Road beginning at the Sports Stadium corner running east towards the Old Wagga Road. Parking for spectators could possibly then be in the Showground, along Elizabeth Street or Victoria Avenue. Again Armco railing would need to be put in place.

c) A third option would be to utilise the Narrandera Leeton airport on a Saturday once the only flight has taken off. This is a venue that has also been used in the recent past to stage car related events. This venue, however, would require significant more time and effort in setting up and dismantling each time it is to be used.

By utilising one of the above mentioned roads and having it permanently set up with Armco railing will mean one set up and install that is ready to be utilised each year, such as at Easter. It will also be enticing for other car related events to be staged throughout the year as well.

### **Rural Regional Development- Invest in Narrandera**

For readers who may have safety concerns about such an event, it must be pointed out that 'Rod Runners' invest a lot of time, effort and money to purchase vehicles and maintain them. Their cars truly are their pride and joy and do not wish to see their own vehicles, or someone else's vehicle damaged in anyway. These people are not reckless people and you will not find them doing anything dangerous or reckless as it may cause damage to their vehicles that they know cost a lot of money to repair and replacing parts can be not only expensive but at times almost impossible to locate.

By having a designated Time Trial Strip in Narrandera where car shows and other car related events have been staged for well over 3 decades, will help put Narrandera on the map as a car friendly town that would entice more visitors to town and help the shire thrive and grow. Evidence that events such as these within Rod Run is discussed in a social research report undertaken by the University of Wollongong 'Reinventing rural places: The extent and impact of festivals in rural and regional Australia' (Gibson & Stewart, 2009).

This event will also give entrants at Easter another event to participate in, as well as retaining visitors in town instead of travelling out of town. Entrants spend a lot of money getting their cars ready, on registration, accommodation, fuel, and food in town, so they are not all keen to leave town once they get here. If we can provide them with something else to do here in town, it will be to the benefit of the entire town and shire.

## **RELEVANCE TO COMMUNITY STRATEGIC PLAN AND OTHER STRATEGIES / MASTERPLANS / STUDIES**

### **Theme**

Our Economy

### **Strategy**

3.1 - To encourage new business and industry that can be sustained also support local business and industry to grow and prosper

### **Action**

3.1.1 - Continued delivery of actions contained within the Economic Development Strategy

### **Reference**

Gibson, C. & Stewart, A. (2009) Reinventing Rural Places: The extent and impact of festivals in rural and regional Australia. Wollongong, Australia: University of Wollongong.  
<https://ro.uow.edu.au/cgi/viewcontent.cgi?referer=https://www.google.com.au/&httpsredir=1&article=3357&context=sspapers>

**RECOMMENDATION**

That Council:

1. Support the Easter Hot Rod Runners by allocating, and blocking off the strip of road between Henry Mathieson Oval Narrandera High School and the Narrandera Showground on the Old Wagga Road as a 'Time Trial Strip' on given time slots on a day(s) during the Easter Rod Run from 2019 onwards.
2. Advertise this feature of the Rod Run in all forms of applicable NSC media and at the future Summer NATS.

**13.3 NOTICE OF MOTION - NSW LIBRARY FUNDING**

**Document ID:** 394044  
**Author:** Cr Barbara Bryon  
**Theme:** Our Community  
**Attachments:** Nil

I, Councillor Barbara Bryon, hereby submit the following Notice of Motion to the Narrandera Shire Council's Ordinary Meeting of Council be held on 20 November 2018.

**MOTION**

That Council:

1. Support the NSW Public Libraries Association and Local Government NSW in their advocacy to State Government for additional funds for Public Libraries.
2. Endorse the NSW Public Libraries Association and Local Government NSW library funding advocacy initiative, *Renew Our Libraries*.
3. Note the announcement by the NSW Government on 24 August 2018 of its intention to provide a \$60m funding package for NSW public libraries for the quadrennial period 2019-20 to 2022-23.
4. Support the ongoing *Renew Our Libraries* initiative to secure the pledged funding, clarify the funding components and liaise with the government regarding the funding model.
5. Support *Renew Our Libraries* to work with the Government to develop a sustainable future funding model with a view guaranteeing an appropriate level of ongoing and indexed state funding.
6. Make representation to the local State Member, the Hon. Stephanie Cooke MP in relation to the need for ongoing additional funding from the NSW State Government for the provision of public library services.
7. Write to the Hon. Don Harwin, Minister for the Arts and the Hon. Walt Secord, Shadow Minister for the Arts, calling for bi-partisan support for the provision of ongoing and indexed increases in state funding for NSW public libraries, supported by a sustainable future funding model.
8. Take a leading role in activating the campaign locally.
9. Endorse the distribution of the NSW Public Libraries Association and Local Government NSW library funding advocacy initiative information in Council's Library and Mobile Library, as well as involvement in any actions arising from the initiative.
10. Formally advise the NSW Public Libraries Association and Local Government NSW that Council has endorsed the library funding advocacy initiative.

## BACKGROUND

Narrandera Shire Council has invested significantly in library services and is in the process of extending the existing Library to provide a Youth Space for the community. According to the 2017-18 statistics Narrandera Library:

- welcomed 28,606 visitors
- had a membership of 2,457
- with an additional 416 members registered to the Mobile Library/Home Library Service.
- loaned a total of 43,898 items
- provided 5842 PC / Internet and 822 Wi-Fi sessions
- held 112 events with an event attendance of 1,421 persons

Whilst Councils receive funds from State Government, these have gradually declined in real terms. In 2015/16, State funding for Public Libraries covered only 7.5% of the total costs of operating the 368 libraries across NSW. The level of State Government funding for NSW public libraries has reached crisis point. This is an historic issue that has been ignored by successive NSW governments. The key issues are that:

- NSW public libraries receive the lowest per-capita funding from their State Government compared to all other states in Australia
- NSW councils are currently paying 92.5% of the costs to operate public libraries, up from 77% in 1980
- In 2015-16, NSW State Government funding for public libraries was only \$26.5M compared to a contribution of \$341.1M from Local Government. NSW councils are paying 12 times more than the State Government to provide library services to their communities.
- The total funding available through the NSW Public Library Funding Strategy is not indexed to population growth or consumer price index (CPI), thereby contributing to the ongoing attrition of State Government funding.
- The 2018-2019 State Budget delivered a 5% cut to current funding and cut access to all infrastructure funding for metropolitan areas
- Libraries play a major part in supporting the achievement of government literacy targets.
- Libraries provide collections, programs and spaces for marginalised groups including older people, refugee and multicultural communities, and people who are digitally disadvantaged.

1.

In 2011, the NSW State Government made a pre-election commitment to comprehensively review the level and allocation of funding for NSW public libraries. The Library Council of NSW worked with the NSW Public Libraries Association and the State Library of NSW to develop an evidence-based submission.

The resulting submission *Reforming Public Library Funding*, recommending a fairer, simpler and more transparent method for the distribution of funds, was presented to the State Government in October 2012. Despite the undertaking of the State Government to comprehensively review funding for its public libraries, the recommendations of *Reforming*

*Public Library Funding* were ignored and the funding model was neither reviewed nor improved.

In 2016, the then Minister for the Arts, the Hon. Troy Grant, undertook to review the matter of State Government funding for NSW libraries at the conclusion of the Fit For the Future program. At the 2016 LGNSW Conference, the Premier Mike Baird committed to reviewing library funding. To date there has been no review of library funding nor any mention of libraries in the Government's pre-election undertakings.

The NSW Public Libraries Association has joined forces with Local Government NSW to establish a library funding advocacy initiative in the lead up to the 2019 NSW State election. The *Renew Our Libraries* strategy will be rolled out over the next 8 months to persuade the Government that its network of 368 public libraries has reached a funding flashpoint that, without significantly increased and sustainable funding, is at risk of imminent service reduction. The success of this approach relies heavily on the support of NSW councils, their libraries and their communities.

The following motion (submitted by the Blue Mountains City Council) was unanimously endorsed at the Local Government NSW 2017 Conference:

*That Local Government NSW works with the NSW Public Libraries Association (NSWPLA) to develop a strategic partnership to:*

*a) increase public awareness of the multiple roles that Local Government Public Libraries play in supporting the educational, social, cultural and economic outcomes in local communities*

*b) advocate, in the lead up to the March 2019 State election, for improved State Government funding for Local Government Public Libraries in NSW to enable public libraries to meet the growing needs of our local communities.*

As previously noted, this is not a party-political issue as every government since 1980 shares the responsibility for the current funding situation. Nevertheless, it is worth noting that the NSW Opposition released its Library Funding Policy on 26 March 2018 with an undertaking to increase overall funding to all suburban and regional NSW public libraries by \$50 million in the first term of government. This is a very significant pledge insofar as it is the first policy from any political party in recent history that undertakes to provide a significant and specified increase in state funding for public libraries.

NSW public libraries are governed by the Library Act 1939, a legislative instrument that was initially introduced to ensure the provision and ongoing sustainability of libraries through State Government and Local Government collaboration, and providing up to 50% of the funding required to establish and operate libraries. Since then local government has increasingly carried the funding burden with the situation deteriorating significantly since the 1980s.

Disappointingly, the 2018-19 NSW state budget delivered a 5% cut to current library funding and cut access to all infrastructure funding for metropolitan areas. The State Government ignored the recommendation of its own expert panel, the Library Council of NSW which, in consultation with the State Library of NSW and the NSW Public Libraries Consultative Committee, recommended an increase in public library funding to \$30M in 2018-19. The public library grant funding component, which has been a budget inclusion for many years, was scrapped entirely. This component financed a competitive grant process which has part-funded countless library infrastructure and service projects over many years including the construction of and Narrandera's Library and more recently funding for the planned Youth Space.



Following, a media campaign and lobbying and advocacy from the NSW Public Libraries Association, the State Library of NSW, Councils and Local Members of Parliament the NSW Government announced a \$60 million funding commitment for NSW public libraries on 24 August 2018. This is as an important first step in the right direction and has meant that Narrandera Library will now not experience a cut in this year's Library funding. The NSW Public Libraries Association has thanked Councils and supporters for their efforts so far however further clarification is needed and further work is required to fix the long-term funding model for NSW public libraries. It is critical that any commitment of extra funding be recurrent, to ensure our public libraries can continue to grow and provide those valued services with certainty well into the future.

The NSW public library network is at serious risk. Neither this Council nor the broader NSW Local Government sector can continue with the high degree of uncertainty about the level of ongoing State Government funding for public libraries.

It is recommended that Council support urgent action from the NSW local government sector and NSW Public Libraries Association / Local Government NSW, to reverse the ongoing deterioration of state funding for public libraries to ensure that local councils will not be forced to continue meeting the funding shortfall.

## RECOMMENDATION

That Council:

1. Support the NSW Public Libraries Association and Local Government NSW in their advocacy to State Government for additional funds for Public Libraries.
2. Endorse the NSW Public Libraries Association and Local Government NSW library funding advocacy initiative, *Renew Our Libraries*.
3. Note the announcement by the NSW Government on 24 August 2018 of its intention to provide a \$60m funding package for NSW public libraries for the quadrennial period 2019-20 to 2022-23.
4. Support the ongoing *Renew Our Libraries* initiative to secure the pledged funding, clarify the funding components and liaise with the government regarding the funding model.
5. Support *Renew Our Libraries* to work with the Government to develop a sustainable future funding model with a view guaranteeing an appropriate level of ongoing and indexed state funding.
6. Make representation to the local State Member, the Hon. Stephanie Cooke MP in relation to the need for ongoing additional funding from the NSW State Government for the provision of public library services.
7. Write to the Hon. Don Harwin, Minister for the Arts and the Hon. Walt Secord, Shadow Minister for the Arts, calling for bi-partisan support for the provision of ongoing and indexed increases in state funding for NSW public libraries, supported by a sustainable future funding model.
8. Take a leading role in activating the campaign locally.
9. Endorse the distribution of the NSW Public Libraries Association and Local Government NSW library funding advocacy initiative information in Council's Library and Mobile Library, as well as involvement in any actions arising from the initiative.

10. Formally advise the NSW Public Libraries Association and Local Government NSW that Council has endorsed the library funding advocacy initiative.

**14 COUNCILLOR REPORTS**

Nil